# Executive Summary

## AP-05 Executive Summary - 91.200(c), 91.220(b)

**1. Introduction**

The Annual Action Plan for Fiscal Year 2023-2024 provides a description of the activities Brevard County will undertake between October 1, 2023 and September 30, 2024 utilizing the County's Community Development Block Grant Program and HOME Investment Partnerships Program funds awarded to the Brevard County HOME Investment Partnerships Program Consortium. These activities will address priority needs and objectives identified in the Fiscal Year 2022-2026 Consolidated Plan.

The Brevard County HOME Investment Partnerships Program Consortium is a legal entity created through an intergovernmental agreement between Brevard County and the cities of Cocoa, Melbourne, Palm Bay and Titusville. HOME Investment Partnerships Program funds are awarded through the HOME Consortia Participating Percentage Members Report. The Consortium’s mission is to increase the supply of decent, safe and affordable housing for low to moderate income persons living in Brevard County. As the lead entity, Brevard County receives Home Investment Partnerships Program funds on behalf of the Consortium and contracts with each city individually. Home Investment Partnerships Program funds can be used for activities that promote affordable rental housing and homeownership for lower income households, including acquisition, new construction and reconstruction, moderate and substantial rehabilitation, homebuyer assistance and tenant-based rental assistance. Each municipality within the Consortium is a Community Development Block Grant entitlement community and therefore develops individual plans and receives Community Development Block Grant funds separately from the United States Department of Housing and Urban Development. The United States Department of Housing and Urban Development requires that both the Home Investment Partnerships Program Consolidated Plan, Annual Action Plan, Consolidated Annual Performance and Evaluation Report, and Community Development Block Grant Plans be submitted together.

**2. Summarize the objectives and outcomes identified in the Plan**

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Community Development Block Grant program has a primary objective of developing viable communities by providing decent housing, a suitable living environment, and economic opportunities that principally benefit persons of low and moderate income. Funds can be used for a wide array of activities including capital improvements, lead-based paint detection and removal, demolition and land clearing, economic development, construction or rehabilitation of public facilities, and public services.

The Home Investment Partnerships Program has a primary objective of providing affordable housing to low- and moderate-income persons. Funds can be used for affordable housing activities such as down payment and closing cost assistance, rental assistance, new construction development, site acquisition and rehabilitation, and owner-occupied housing rehabilitation or reconstruction.

To the greatest extent feasible, the Annual Action Plan focuses on the goals of the Consortium as they pertain to the preservation and development of affordable housing in the Consortium service area, as well as community development projects and public service programs in the County's unincorporated Community Development Block Grant strategy areas. The objectives and outcomes are:

* Improve access to affordable housing through purchase assistance.
* Work with non-profits, for profits and Community Housing Development Organizations to purchase and/or rehabilitate existing units for sale or rent.
* Improve access to affordable housing by promoting fair housing education.
* Improve access to affordable housing by offering rental assistance.
* Improve the quality of owner-occupied housing through rehabilitation programs, which will provide sustainability to the residents and neighborhood.
* Increase the availability of community development in neighborhood strategy areas through projects which improve the quality of life and provide safer living environments.
* Increase accessibility through neighborhood public service programs to improve health care, educational opportunities and promote self-sufficiency.
* Increase performance and accountability through evaluation.
* Improve quality of life through client education about lead based paint and asbestos hazards (testing and mitigation will be done when necessary).
* Promote and support facilities and services for the homeless and those that are threatened with homelessness.

**3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

There have been significant challenges in meeting the proposed outcome numbers described in the previous Consolidated Plan. The COVID-19 pandemic placed an immense amount of strain on the economy, supply chains, and subsequently the progress on the goals outlined in the 2016-2021 Consolidated Plan. An in-depth list of challenges and issues the County faced in meeting goals over the past several years are described in the Strategic Plan of the 2022-2026 Consolidated Plan. A few items from the list that had a particularly large impact:

* Cost of labor, materials, and equipment have increased significantly
* Cost of housing and land have increased significantly
* COVID-19 limited capacity of many service organizations

Despite the challenges, there was some progress made in expending funds and working towards the goals during fiscal year 21-22. The accomplishments include:

**HOME**

* Provided financial support to 7 households for the purchase of a home
* Supported the rehabilitation of 5 homeowner units

**CDBG**

* Two section 108 loan projects supported the construction of a County-wide Health Department Clinic, and a water line for the West Canaveral Groves community
* Provided support to nonprofits delivering services to the community-this funding supported 1591 unduplicated residents

**4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

Public outreach efforts were conducted, including a public meeting and public hearings to determine housing and non-housing community development needs, pursuant to the Citizen Participation Plan. During the public comment period, copies of the draft Annual Action Plan were available online, at three libraries strategically located in the north, central and south part of the county, and each Consortium member’s office.

**5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Summary will be added upon completion of the Citizen Participation Plan process.

**6. Summary of comments or views not accepted and the reasons for not accepting them**

Summary will be added upon completion of the Citizen Participation Plan process.

**7. Summary**

Summary will be added upon completion of the Citizen Participation Plan process.

## PR-05 Lead & Responsible Agencies - 91.200(b)

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| **Agency Role** | **Name** | **Department/Agency** |
| --- | --- | --- |
| Lead Agency | BREVARD COUNTY | Housing and Human Services |

|  |  |  |
| --- | --- | --- |
| CDBG Administrator | BREVARD COUNTY | Housing and Human Services |
| HOME Administrator | BREVARD COUNTY | Housing and Human Services |
| ESG Administrator |  | N/A |
|  |  |  |

Table 1 – Responsible Agencies

**Narrative**

Brevard County Housing and Human Services Department Office is the lead agency for the preparation of the Annual Action Plan.

**Consolidated Plan Public Contact Information**

Brevard County Housing and Human Services Department

2725 Judge Jamison Way, Building B-106

Viera, FL 32940

Contact: Ian Golden, Director or Linda Graham, Assistant Director

Phone: 321.633.2076

Email: Ian.Golden@brevardfl.gov or Linda.Graham@brevardfl.gov

Website: <http://www.brevardfl.gov/HousingAndHumanServices>

## AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

**1. Introduction**

Engaging with stakeholders, partners, neighborhoods directly impacted by programs, governmental boards and committees, and other organizations engaged in similar work is an essential component in the implementation of the Annual Action Plan. This engagement is beneficial to both the County that administers the programs as well as the public and partners because it creates a clear sense of needs and established goals to address those needs. This coordination creates buy-in for proposed projects and develops a shared vision and path for the use of the HUD funds described in this plan.

**Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

The Brevard County Housing and Human Services Department regularly attends the Continuum of Care’s (CoC) regularly scheduled meetings. Further, the County has one staff person appointed to the CoC advisory board. The CoC, led by the Brevard Homeless Coalition (BHC) brings together over 70 service providers working in public health, mental health, housing, and special needs organizations.

Current coordination between the BHC and County is robust and will only improve as the BHC continues to grow in its role as the CoC lead and understand what its partners, such as the County, can implement with the HUD funds described in this plan.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The Consortium will continue to work in collaboration with non-profit and for-profit partners to carry out the goals addressing the needs of homeless persons in this Annual Action Plan, and to strengthen partnerships and build capacity with programs and agencies. The Brevard Homeless Coalition is a good example of developing and strengthening the Consortium's institutional structure. Each year, the Brevard Homeless Coalition continues to expand its service area by including more agencies. There are now more than 50 non-profit and governmental agencies in Brevard County who belong to the Brevard Homeless Coalition, including members of the Consortium. The Brevard Housing Coalition's membership includes; housing providers, health services, social service providers, and private/public agencies that address low income person needs, as well as systems of care and correction programs. The Brevard Housing Coalition meets monthly to discuss issues that pertain to the housing and non-housing needs of low-income citizens and homeless individuals and families through networking and the coordination of funding opportunities.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction’s area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The County does not receive Emergency Solutions Grant (ESG) funding. The BHC is the CoC lead agency and directly receives ESG funding from HUD.

**2. Agencies, groups, organizations and others who participated in the process and consultations**

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**Table 2 – Agencies, groups, organizations who participated**

|  |  |  |
| --- | --- | --- |
| 1 | **Agency/Group/Organization** | Housing Authority of Brevard County |
| **Agency/Group/Organization Type** | Housing PHA |
| **What section of the Plan was addressed by Consultation?** | Public Housing Needs |
| **Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?** | The Housing Authority of Brevard County was consulted via a phone interview as well as direct input to the Consolidated Plan sections (Needs Assessment, Marketing Analysis, Strategic Plan). |
| 2 | **Agency/Group/Organization** | Housing Authority of the city of Titusville (HACTV) |
| **Agency/Group/Organization Type** | Housing PHA |
| **What section of the Plan was addressed by Consultation?** | Public Housing Needs |
| **Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?** | Brevard County led stakeholder sessions on a variety of topics, HACTV was invited to the Fair Housing session and provided input, provided direct input on the development of several Consolidated Plan sections (Needs Assessment, Market Analysis, Strategic Planning) |
| 3 | **Agency/Group/Organization** | Housing Authority of the City of Cocoa (CHA) |
| **Agency/Group/Organization Type** | Housing PHA |
| **What section of the Plan was addressed by Consultation?** | Public Housing Needs |
| **Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?** | Brevard County led stakeholder sessions on a variety of topics. CHA attended the Fair Housing session and provided input on community needs. CHA also provided direct input on the development of several Consolidated Plan sections (Needs Assessment, Market Analysis, Strategic Plan) |
| 4 | **Agency/Group/Organization** | Brevard Homeless Coalition (Continuum of Care (CoC)) |
| **Agency/Group/Organization Type** | Services-homeless |
| **What section of the Plan was addressed by Consultation?** | Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs |
| **Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?** | Brevard County presented at the CoC quarterly meeting where this agency was present to provide input on community needs. Coordination between the CoC and the County creates space for CoC members to provide clear input on needs. |

**Identify any Agency Types not consulted and provide rationale for not consulting**

All entities were considered for consultation and no entity was purposefully excluded from providing input.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

| **Name of Plan** | **Lead Organization** | **How do the goals of your Strategic Plan overlap with the goals of each plan?** |
| --- | --- | --- |
| Continuum of Care | Brevard Homeless Coalition | The CoC's strategic plan to address homelessness informs the County's goals and strategies. |

**Table 3 – Other local / regional / federal planning efforts**

**Narrative**

## AP-12 Participation - 91.401, 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation**

**Summarize citizen participation process and how it impacted goal-setting**

Brevard County and the Consortium sought input from residents, advisory boards, and agencies during publicly noticed meetings and hearings to determine goals and strategies. Goals were obtained through input received from meetings, mailings, and hearings held during the Consolidated Plan process.

**Citizen Participation Outreach**

| **Sort Order** | **Mode of Outreach** | **Target of Outreach** | **Summary of**  **response/attendance** | **Summary of**  **comments received** | **Summary of comments not accepted and reasons** | **URL (If applicable)** |
| --- | --- | --- | --- | --- | --- | --- |
| 1 | Public Meeting | Housing/Community Representatives | On May 16, 2023 publicly noticed meeting of the Community Development Block Grant Citizens Advisory Committee was held to solicit input based on the 2021 Consolidated Annual Performance Evaluation Report and the needs and priorities outlined in the Consolidated Plan. | There were no comments. | There were not comments not accepted. |  |
| 2 | Public Hearing | Non-targeted/broad community | There was a Brevard County Board of County Commissioners public hearing held on May 23, 2023 to solicit input on the 2023 allocation of HOME program and CDBG. | There were no comments. | There were no comments not accepted. |  |
| 3 | Public Meeting | Non-targeted/broad community | There will be a Brevard County Board of County Commissioners public hearing held on July 25, 2023 to solicit final comments on the 2023 Annual Action Plan at the conclusion of the 30-day public comment period. |  |  |  |
| 4 | Internet Outreach | Non-targeted/broad community | The draft Annual Action Plan was posted on the Brevard County website from June 7, 2023-July 7, 2023 for comments during the public comment period and in anticipation of the final public hearing on July 25, 2023. |  |  | http://www.brevardfl.gov/HumanServices/PlansAndReports |
| 5 | Libraries: North, Central, and South County | Non-targeted/broad community | Copies of the draft Annual Action Plan were made available at three locations throughout the County: Titusville Public Library, Catherine Schweinsberg Rood Central Brevard Library and Franklin T. DeGroodt Public Library. |  |  |  |
| 6 | Each Consortium member's office | Non-targeted/broad community | Copies of the draft Annual Action Plan were made available for public comment at each of the five Consortium members' office: Brevard County Housing and Human Services, City of Titusville Neighborhood Services, City of Cocoa Community Development Services, City of Melbourne Housing and Urban Improvement, City of Palm Bay Community & Economic Development. |  |  |  |

**Table 4 – Citizen Participation Outreach**

**Expected Resources**

## AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

**Introduction**

The following table describes the federal resources from HUD made available to Brevard County for the 2023 Program Year. The CDBG funds will support non-housing community development of Brevard County outside of the four cities that receive CDBG funds separately.  The HOME funds address housing needs within the Brevard County HOME Consortium area which include all of Brevard County. The table includes the annual allocation, any prior year resources not expended before the 2023 program year, and then any program income. The “Expected Amount Available Remainder of Con Plan” column is an estimate of the amount of total resources to be made available from HUD for program years 2023 through 2026.

**Anticipated Resources**

| **Program** | **Source of Funds** | **Uses of Funds** | **Expected Amount Available Year 1** | | | | **Expected Amount Available Remainder of ConPlan**  **$** | **Narrative Description** |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Annual Allocation: $** | **Program Income: $** | **Prior Year Resources: $** | **Total:**  **$** |
| CDBG | public - federal | Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services | 1,396,425 | 0 | 5,715,608 | 7,112,033 | 0 |  |
| HOME | public - federal | Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA | 1,297,107 | 561,788 | 5,003,365 | 6,862,260 | 0 |  |

Table 1 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

HOME funding requires a 25% local match and CDBG does not require a match. To satisfy the HOME match requirements, the Consortium primarily utilizes the State Housing Initiative Partnerships Program (SHIP) funds. The SHIP program is intended to produce and preserve affordable homeownership and multifamily housing opportunities.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Brevard County and several Consortium municipalities own properties that are suitable for housing and set aside for future infill housing units. When possible, land is donated to affordable housing developer(s) and may be used by Community Housing Development Organizations to construct short term and/or long-term affordable housing.

**Discussion**

None

# Annual Goals and Objectives

**AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)**

**Goals Summary Information**

|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Sort Order** | **Goal Name** | **Start Year** | **End Year** | **Category** | **Geographic Area** | **Needs Addressed** | **Funding** | **Goal Outcome Indicator** |
|  |  |  |  |  |  |  |  |  |

**Table 3 – Goals Summary**

**Goals Description**

|  |  |  |
| --- | --- | --- |
| 1 | **Goal Name** | Expand and preserve affordable rental housing |
| **Goal Description** | Provide rental housing stock that is available and affordable to those households earning less than 80% AMI. The kinds of projects expected to rental units, rehabilitation of rental units, and Tenant Based Rental Assistance (TBRA). |
| **2** | **Goal Name** | Expand and preserve affordable owner housing |
| **Goal Description** | Provide housing stock that is available and affordable for low- and moderate-income households to purchase. The kinds of projects expected to support this goal will be homeowner purchase assistance, housing rehabilitation, and new construction of units available for purchase. |
| **3** | **Goal Name** | Increase capacity of CHDO partners |
| **Goal Description** | Supporting the local Community Housing Development Organizations (CHDO) partners are key in the short-term and long-term development of affordable housing. Projects under this goal will provide funds to pay operating expenses for CHDOs to sustain and increase their capacity. |
| **4** | **Goal Name** | Expand Fair Housing |
| **Goal Description** | Administer fair housing services for the HOME Consortium. Funded projects under this goal may support fair housing training, education, testing, and advertising. |
| **5** | **Goal Name** | Improve Low/Moderate Income Neighborhoods |
| **Goal Description** | Enhance community infrastructure and facilities to provide a sustainable and future equitable growth. Some types of projects that will achieve this goal are water and sewer line improvements, the removal of slum and blight, road, and drainage improvements, improving parks, community centers, and recreation facilities. |
| **6** | **Goal Name** | Provide human services |
| **Goal Description** | Address the service needs of the community, especially seniors, youth, and those experiencing homelessness. Some example projects that work to achieve this goal will be funding community kitchens, meal programs, education programs, and those homeless service providers offering direct care to households. |
| **7** | **Goal Name** | Administration |
| **Goal Description** | Funding for staff to implement the CDBG and HOME programs. |

## AP-35 Projects - 91.420, 91.220(d)

**Introduction**

 The Fiscal Year 2023 planned projects will address the County’s housing and community development needs. Those planned projects are described below.

| **#** | **Project Name** |
| --- | --- |
| 1 | Public Services |
| 2 | Demolition/Land Clearance |
| 3 | Public Infrastructure Improvements |
| 4 | Housing Support |
| 5 | Section 108 Loan Repayment |
| 6 | CDBG - Administration |
| 7 | CHDO Set-Aside |
| 8 | Homeowner Rehab/Repair/Replacement/New Construction |
| 9 | Rental Acquisition Resale/Rehab/New Construction |
| 10 | Down Payment/Purchase Assistance |
| 11 | HOME - Administration |

Table 3 – Project Information

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Allocation priorities are based on the needs outlined in the Consolidated Plan, the availability or leveraged resources to support the projects, and the soundness of the project submission based on the Request for Proposals (RFP).

## AP-38 Project Summary

**Project Summary Information**

|  |  |  |
| --- | --- | --- |
| **1** | **Project Name** | Public Services |
| **Target Area** | Countywide |
| **Goals Supported** | Provide human services |
| **Needs Addressed** | Access to Human Services |
| **Funding** | CDBG: $20,946,400 |
| **Description** | Public services programs/services to address community needs |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | An estimated 854 low to moderate income families |
| **Location Description** | Countywide (with the exception of Entitlement Cities) |
| **Planned Activities** | Education Programs, Mental Health Services, Homeless Programs, Senior Services, Transportation Services, Youth Services, Nutrition Programs |
| **2** | **Project Name** | Demolition/Land Clearance |
| **Target Area** | Sharpes Neighborhood East Mims Neighborhood Clearlake - Cocoa Neighborhood North Tropical Trail Neighborhood West Cocoa Neighborhood Micco Neighborhood West Canaveral Groves Neighborhood Countywide |
| **Goals Supported** | Improve Low/Moderate Income Neighborhoods |
| **Needs Addressed** | Community and Economic Development |
| **Funding** | CDBG: $250,000 |
| **Description** | The elimination and prevention of slum and blight by the removal of unsafe structures. |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | An estimate 10 households will benefit from the removal of slum and blighted properties. |
| **Location Description** | This Program is available for eligible multi-family structures in the Brevard County strategy areas and single-family residential properties countywide, excluding areas which are not part of the Urban County (as defined by United States Department of Housing and Urban Development). |
| **Planned Activities** | Demolition and clearance of junk vehicles, scrap materials, debris and other hazardous or nuisance items from a property in a safe and sanitary condition. |
| **3** | **Project Name** | Public Infrastructure Improvements |
| **Target Area** | Sharpes Neighborhood Clearlake - Cocoa Neighborhood |
| **Goals Supported** | Improve Low/Moderate Income Neighborhoods |
| **Needs Addressed** | Community and Economic Development |
| **Funding** | CDBG: $152,391 |
| **Description** | Sharpes Greenway Project-Design and Completion from North East Railraod Avenue to the Bernice Jackson Park. Clearlake Lighting and Stripping- This project includes improving lighting and stripping along Clearlake Boulevard from Rosetine to Dixon Boulevard. |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | An estimated 12710 households will benefit. |
| **Location Description** | Sharpes, Florida  Clearlake Boulevard, Cocoa |
| **Planned Activities** | Design and completion of a sidewalk in the Bernice Jackson Park in Sharpes.  Improve lighting and stripping along Clearlake Boulevard to Dixon Boulevard. |
| **4** | **Project Name** | Housing Support |
| **Target Area** | Sharpes Neighborhood East Mims Neighborhood Clearlake - Cocoa Neighborhood North Tropical Trail Neighborhood West Cocoa Neighborhood Micco Neighborhood West Canaveral Groves Neighborhood Countywide |
| **Goals Supported** | Expand and preserve affordable owner housing |
| **Needs Addressed** | Affordable Housing |
| **Funding** | CDBG: $284,821 |
| **Description** | Support for owner occupied rehab projects within unincorporated Brevard County |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | An estimate 5 households will benefit. |
| **Location Description** | Countywide |
| **Planned Activities** | Support for owner occupied rehab projects within unincorporated Brevard County |
| **5** | **Project Name** | Section 108 Loan Repayment |
| **Target Area** | Countywide |
| **Goals Supported** | Improve Low/Moderate Income Neighborhoods |
| **Needs Addressed** | Community and Economic Development |
| **Funding** | CDBG: $220,464 |
| **Description** |  |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | An estimated 10,710 households will benefit. |
| **Location Description** | University Boulevard, Melbourne  Satellite Boulevard, Cocoa |
| **Planned Activities** | Loan repayment for a 12,850 square foot Health Department Clinic serving low-income indigent and minority persons and for construction of 19,000 ft. 12" water main with fire hydrants. |
| **6** | **Project Name** | CDBG - Administration |
| **Target Area** | Countywide |
| **Goals Supported** | Administration |
| **Needs Addressed** |  |
| **Funding** | CDBG: $279,285 |
| **Description** |  |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | N/A |
| **Location Description** | N/A |
| **Planned Activities** | Administration costs to operate the Community Development Block Grant Program |
| **7** | **Project Name** | CHDO Set-Aside |
| **Target Area** | Countywide |
| **Goals Supported** | Increase capacity of CHDO partners |
| **Needs Addressed** | Affordable Housing |
| **Funding** | HOME: $75,107 |
| **Description** | New Construction and preservation of affordable rental housing |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** |  |
| **Location Description** |  |
| **Planned Activities** | New Construction and preservation of affordable rental housing |
| **8** | **Project Name** | Homeowner Rehab/Repair/Replacement/New Construction |
| **Target Area** | Countywide |
| **Goals Supported** | Expand and preserve affordable owner housing |
| **Needs Addressed** | Affordable Housing |
| **Funding** | HOME: $465,507 |
| **Description** | To rehabilitate and reconstruct, when necessary, owner-occupied units |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | There are 6 units proposed for homeownership rehabilitation and 1 unit proposed for homeownership new construction |
| **Location Description** | Countywide |
| **Planned Activities** | Rehabilitation, reconstruction, and preservation of quality owner occupied affordable housing |
| **9** | **Project Name** | Rental Acquisition Resale/Rehab/New Construction |
| **Target Area** | Countywide |
| **Goals Supported** | Expand and preserve affordable rental housing |
| **Needs Addressed** | Affordable Housing |
| **Funding** | HOME: $511,513 |
| **Description** |  |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | An estimated 4 rental units will be created. |
| **Location Description** | Countywide |
| **Planned Activities** | New Construction and preservation of quality owner occupied affordable housing |
| **10** | **Project Name** | Down Payment/Purchase Assistance |
| **Target Area** | Countywide |
| **Goals Supported** | Expand and preserve affordable owner housing |
| **Needs Addressed** | Affordable Housing |
| **Funding** | HOME: $115,270 |
| **Description** | Down payment and closing cost assistance to homebuyers. |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | An estimated 3 households will receive down payment and closing cost assistance. |
| **Location Description** | Countywide |
| **Planned Activities** | Down payment and closing cost assistance to homebuyers. |
| **11** | **Project Name** | HOME - Administration |
| **Target Area** | Countywide |
| **Goals Supported** | Administration |
| **Needs Addressed** | Affordable Housing |
| **Funding** | HOME: $129,710 |
| **Description** | Administration cost to operate the HOME Investment Partnerships Program |
| **Target Date** | 9/30/2024 |
| **Estimate the number and type of families that will benefit from the proposed activities** | N/A |
| **Location Description** | N/A |
| **Planned Activities** | Administration cost to operate the HOME Investment Partnerships Program |

## AP-50 Geographic Distribution - 91.420, 91.220(f)

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Brevard County’s CDBG program has seven targeted neighborhoods which meet the definition of low - to moderate- income areas and qualify for funding under "area benefit".

The County does not commit to a certain percentage of funds to be spent in any one target area, rather projects for target area are prioritized.

**Geographic Distribution**

| **Target Area** | **Percentage of Funds** |
| --- | --- |
| Sharpes Neighborhood | 11 |
| East Mims Neighborhood | 0 |
| Clearlake - Cocoa Neighborhood | 5 |
| North Tropical Trail Neighborhood | 0 |
| West Cocoa Neighborhood | 0 |
| Micco Neighborhood | 0 |
| West Canaveral Groves Neighborhood | 13 |
| Melbourne | 12 |
| Countywide | 59 |

Table 5 - Geographic Distribution

**Rationale for the priorities for allocating investments geographically**

The Strategic Plan discusses the basis for how the County allocated CDBG and HOME funds geographically. For the 2023 Action Plan, the County will make funding available through a Request for Proposal (RFP) process. This process will prioritize funding for projects located in target areas defined in this section. While these target areas are prioritized, the County does not expect to solely fund projects in these neighborhoods and encourages submissions for projects that meet the priority needs and goals described in this Consolidated Plan.

**Discussion**

None

## Affordable Housing

## AP-55 Affordable Housing - 91.420, 91.220(g)

**Introduction**

HOME funds are spent in unincorporated County, as well as in each participating city (Cocoa, Melbourne, Palm Bay, Titusville). The following are the one-year goals for the number of households to be supported through the programs funded by the County and any one of the cities.

Some examples of the types of activities that will support the development of affordable housing are:

* Purchase Assistance
* Homeowner Rehabilitation
* Rental Rehabilitation
* New Construction

| **One Year Goals for the Number of Households to be Supported** | |
| --- | --- |
| Homeless | 1 |
| Non-Homeless | 14 |
| Special-Needs | 0 |
| Total | 15 |

Table 5 - One Year Goals for Affordable Housing by Support Requirement

| **One Year Goals for the Number of Households Supported Through** | |
| --- | --- |
| Rental Assistance | 5 |
| The Production of New Units | 1 |
| Rehab of Existing Units | 6 |
| Acquisition of Existing Units | 0 |
| Total | 12 |

Table 7 - One Year Goals for Affordable Housing by Support Type

**Discussion**

The remainder of the housing units (3) will be provided through purchase assistance.

## AP-60 Public Housing - 91.420, 91.220(h)

**Introduction**

The Brevard HOME Consortium is served by three Public Housing Authorities:

* Housing Authority of the City of Titusville, which serves the City of Titusville;
* Cocoa Housing Authority, which serves the City of Cocoa;
* Housing Authority of Brevard County, which served the unincorporated areas of Brevard County; and the City of Melbourne

**Actions planned during the next year to address the needs to public housing**

Each Public Housing Authority (PHA) has its own set of strategies to meet the needs of low-income residents and current residents of properties managed by each PHA. Some specific actions planned by each PHA are described below.

**Brevard County Housing Authority**

* Replace the sewer system in our development in Mims
* Paint buildings and replace gutter systems in all developments
* Complete central AC installations in West Cocoa and Mims
* Unit Remodels, approximately 10 complete remodels per year
* Continued support for the STEM Academics as the Turnquest Center and in East Mims
* Provide a wide variety of self-sufficiency workshops and job training opportunities for our tenants

**Cocoa Housing Authority**

* The PHA currently has vacant land that can be developed for affordable housing and its current goal is to develop at least 70—150 apartments for senior citizens within the next 5 years.
* The PHA also has vacant land that is zoned for commercial use and could be sold. The proceeds of sale could be used to purchase additional land for more affordable housing development. This idea is being considered by the CHA Board of Commissioners.
* The PHA is deeply involved with 327 former public housing apartments which have been converted to RAD/PBRA.  These homes serve the same lower income households they have always served.  The average adjusted gross income by household size is approximately 20% of Area Median Income (AMI) by household size.

**Housing Authority of the City of Titusville**

* The Housing Authority continues to complete renovations by modernizing units as they are vacated rather than moving sections to renovate the units all at once. This decreases the number of offline units and increases efficiency in completing them.
* Areas of focus for modernization includes rehabilitation of family units within the neighbors and elderly units at the Titusville Towers ALF.
* The Housing Choice Voucher, Section 8 staff continues to reach out to property owners in support of housing under the voucher program. The current market makes it challenging to recruit housing opportunities for voucher holders.

**Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The Consortium members will review the Housing Authorities’ Annual Plans, and certify consistency with the Consortium's Consolidated Plan.  A variety of activities will be provided during the year to encourage public housing residents to become more self-sufficient and participate in homeownership.  These activities include:

* Offering Purchase Assistance classes along with down payment assistance to support homeownership to residents.
* Inviting Housing Authority staff to attend various advisory council meetings and participate in annual action planning activities.
* Notifying Housing Authority staff and residents of social service programs which would benefit residents.
* Notifying Housing Authorities of Request for Proposal opportunities.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

None of the Public Housing Authorities operating in Brevard County have been designated as troubled.

**Discussion**

None

## AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i)

**Introduction**

Members of the HOME Consortium participate as member agencies and has staff on the board of the Brevard Homeless Coalition (BHC), which serves as the lead agency for the Continuum of Care (CoC). The BHC receives funding from HUD to support service delivery to those experiencing homelessness. The CoC General Membership, which includes HOME Consortium staff, is in the final stage of developing their 2023-2026 Strategic Plan, along with associated yearly action plans. Brevard County staff has a leadership position within the CoC general membership as a member of the CoC Advisory Council. The 2023-2026 Strategic Plan establishes goals and objectives in the core areas of: strengthening the foundation of the CoC; reducing homeless for vulnerable populations; preventing housing instability through education, healthcare, and case management; building homes, shelter beds, resources, and partnerships; and sharing stories of the CoC, and individuals and families experiencing homelessness.

Brevard County and each member of the HOME Consortium also use CDBG funding to support nonprofits in their delivery of services to the community. These services may vary by year, but the services are generally targeted at those experiencing homelessness and low- and moderate-income families.

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Within the CoC’s Strategic Plan, the goal of reducing homelessness for vulnerable populations includes an objective for expanding and streamlining the Coordinated Entry (CE) system through the Homeless Management Information System (HMIS) online database. CE is a process which ties together outreach, intake, assessment, and resource/housing placement into an efficient service delivery system by matching a household with available resources that best meet their needs. The BHC oversees CE and makes referrals to member organizations throughout the County. Residents can enter the CE process in several ways. 211 Brevard is a private, not-for-profit organization that provides frontline intake and referral services for Brevard County residents, including those experiencing or at risk of homelessness, in need of information and assistance by connecting callers to agency resources. Through 211 Brevard, residents are offered the opportunity to complete a Vulnerability Index & Service Prioritization Decision Assistance Tool (VI-SPDAT), a risk and prioritization tool, with a trained 211 specialist to gauge the acuity of their current circumstance. Each VI-SPDAT is entered into the CE system via the HMIS database. The jurisdiction will continue to work closely with 211 Brevard to enroll clients into the CE system. The BHC and CoC organizations also conduct street outreach to reach the chronically homeless population and complete assessments for CE and/or other services. The 2023-2026 Strategic Plan calls for expansion of diversified/street outreach, an increase in low barrier access points (such as existing resource centers in north, south, and central Brevard), expansion of organizations participating in the CE system, and an increase in successful program and enrollment through the CE referral process. Specific one-year action items include:

* Identifying additional resources for provision of housing options for those on the CE “By Name” list;
* Streamline entry into CE through diversified outreach and low barrier access points;
* Increasing household enrollment into provider programs through CE referrals;
* Reducing the number of individuals who are chronically homeless by expanding outreach efforts and enrollment into HMIS; and
* Reducing the number of individuals and families experiencing homelessness due to fleeing domestic violence.

Further, the BHC coordinates a weekly virtual case conferencing meeting to discuss the “By Name” list, recent referrals, and resource troubleshooting for clients. The case conferencing calls include case managers from participating CE organizations.

**Addressing the emergency shelter and transitional housing needs of homeless persons**

There continues to be a need for additional emergency shelter beds and transitional housing to meet the needs of individuals experiencing homelessness in Brevard County. There are several agencies that focus on specific groups of people experiencing homelessness and provide high quality services, however gaps exist in parts of the County where an emergency shelter doesn’t exist to serve a household that may not meet the qualifications of a nearby shelter. Within the CoC Strategic Plan, the goal for building homes, shelter beds, resources, and partnerships address this unmet need. Specific one-year action items include:

* Identifying a GIS-based asset mapping tool and existing data for inclusion into an asset map;
* Increasing capacity to provide “housing focused” shelter beds; and,
* Working with Brevard County and municipalities staff on land use policies and zoning regulations to reduce barriers for development of shelter beds and transitional housing units.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

The BHC implements the “housing first” model and has worked to increase the number of permanent supportive housing (PSH) beds that are available in the County. Continuing in this work, the Strategic Plan goals of reducing homelessness for vulnerable populations; preventing housing instability through education, healthcare, and case management; and building homes, shelter beds, resources, and partnerships will help to facilitate the jurisdiction goal.

In terms of helping individuals and families experiencing homelessness transition to permanent housing in a timely manner as well as facilitating access to affordable housing units, the BHC utilizes the CE system as a tool to connect those experiencing homelessness with the best resources, including housing, to meet their needs. The above-listed action items will strengthen the CE system with the end goal of reducing the length of time individuals and families spend homeless.

While adding additional beds and units into the CoC system is a longer-term prospect, prevention action steps help not only to keep people in their homes but also to prevent those individuals and families from returning to homelessness. The BHC understands that long term case management of 24+ months holds the key to keeping some individuals and families from returning to homelessness. Strategic Plan action items that address prevention of a return to homelessness include:

* Connecting employment skills and training into the CE process;
* Identifying strategies, including funding, to support long term case management of 24+ months;
* Utilizing HMIS system performance measures and HUD reporting tools to gain insight into our prevention strategies;
* Engagement of the military community as volunteers to support veterans; and,
* Connecting individuals and families to healthcare resources, especially for mental/behavioral healthcare.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

While some publicly funded organizations such as hospitals and the jail have discharge policies and relationships with BHC members, there remains a need for greater coordination and formalization of these discharge policies. Representatives from physical and behavioral health care providers attend the CoC General Membership meetings and provide insight into their systems of care. While CoC providers in receipt of McKinney-Vento Act funds do not accept clients who are discharged from institutions into their transitional housing programs, several providers are funded through a Florida Department of Corrections grant to provide transitional housing to clients discharged from jails. Year one action items under the Strategic Plan prevention goal includes conducting discharge planning with state and local entities to ensure that those discharged do not become homeless. Additionally, under reducing homelessness for vulnerable populations, the expansion/creation of partnerships in the areas of healthcare, social services, employment, education, faith-based institutions, law enforcement, and youth-serving organizations, along with the development of a flow process to understand how each tie into the CoC, is a priority for the BHC.

**Discussion**

None

## AP-75 Barriers to affordable housing -91.420, 91.220(j)

**Introduction**

The Consortium members will continue to work with their respective Planning and Zoning Departments to review and improve policies which affect affordable housing in their respective Comprehensive Plans, as needed.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Brevard County and the four jurisdictions participate in the State Housing Initiatives Partnership (SHIP) program.  To receive and use SHIP funds for the development of affordable housing, they are required to appoint an advisory committee (The Brevard County Affordable Housing Advisory Council (AHAC)) that reviews established policies, procedures, ordinances, and land development regulations impacting housing development each year. This review of policies culminates in a report, the *Affordable Housing Incentives* Report. Some recommendations from the 2022 report from the AHAC include:

* Consider allowing flexibility in densities for affordable housing by implementing a voluntary inclusionary zoning ordinance
* Multiple actions to encourage accessory dwelling units and tiny homes including development of a user guide for use and application; further study and consideration of appropriate density, intensity; use and impact fee waivers and concurrency exemptions for affordable ADUs and tiny homes; and additional incentives using local housing program funds and lands.
* Continue to allow greater flexibility increasing density and intensity levels to encourage creation of new affordable housing within the County.
* Further study and amend periods of affordability for units realized by incentives.
* Create a county user guide on the use and application of density and intensity bonuses and other County Comprehensive Plan and Code based incentives.

Regarding barriers for households to fairly obtain affordable housing, the Consortium utilizes a Fair Housing Coordinator, employed by Brevard County, who works closely with the local Fair Housing Continuum. The Fair Housing Coordinator ensures that all municipal owned facilities are accessible to all residents.

**Discussion**

None

## AP-85 Other Actions - 91.420, 91.220(k)

**Introduction**

In Fiscal Year 2023, the County and the Consortium plan the following actions to help address the housing and community development needs of County residents, especially low/moderate income residents:

**Actions planned to address obstacles to meeting underserved needs**

The lack of available affordable housing units, high cost of construction, lack of materials and a need for more construction workers continues to be obstacles in addressing underserved needs. The County has staff that meet regularly with CDBG target area organizations and sit on advisory boards and councils to be aware of barriers and obstacles facing those households with unmet needs. The County and Cities will continue to share information gathered with their respective advisory boards and make efforts to address the barriers/obstacles and provide services and support when possible.

**Actions planned to foster and maintain affordable housing**

The County works closely with the other HOME Consortium member cities as well as CHDO partners and the Brevard Homeless Coalition (BHC) to understand needs and develop goals and implementation plans that work to address the most pressing needs identified by all partners. Also, the County meets with representatives from its target areas identified in the Consolidated Plan. The County will continue to align goals and develop projects that meet the needs described by those living within the target areas and other low- and moderate-income areas. The Brevard County Affordable Housing Advisory Council (AHAC) plays a role in addressing barriers that may exist in the development of affordable housing. Similarly, the County, along with each HOME Consortium City, will be conducting an Assessment of Fair Housing (AFH) in 2023 that will further support the analyses conducted through the SHIP Incentives Reports to identify those possible barriers to affordable housing development and provide some strategies to address those barriers.

**Actions planned to reduce lead-based paint hazards**

All the Housing and Human Services Department Inspectors have completed the online HUD lead based paint course “Healthy Homes and Lead Hazard Control” and they are certified renovators, as defined in 40 CFR Part 745.225. This certification assists the inspectors with identifying the need for further inspection and abatement. All housing units built prior to 1978, regardless of the funding source, will be evaluated for lead-based paint. The housing inspectors will take note of flaking or chipping paint. If lead-based paint is found, a certified professional will be consulted for abatement.

**Actions planned to reduce the number of poverty-level families**

The County and the Consortium will use CDBG and HOME funds to support a variety of activities that are specifically designed to help low- and moderate-income persons and families break the cycle of poverty. While there is no immediate fix for those households experiencing poverty, there are short-term and long-term investments that the County plans to make to address both the immediate needs and longer term needs of those households living below the poverty threshold. To address short-term needs, the County uses CDBG funds to provide human services such as providing meal services, recreation services, education services, youth services, and services targeted to immediate needs of the elderly. Long-term investments will be undertaken through the development of housing and supportive services.

**Actions planned to develop institutional structure**

The BHC continues to make efforts to expand the number and types of organizations that comprise the CoC. The CoC has both ESG and ESG-CV resources and provides those funds to service organizations. These resources, paired with training provides incentives for organizations to join the CoC that may fill gaps in services as they become known. Brevard County staff work closely with the CoC and hold at least one seat on the CoC advisory board. BHC will also continue to encourage service providers to utilize HMIS so gaps can be understood quickly, which can allow the CoC to work with its partners to address that gap.

The HOME Consortium utilizes HOME Investment Partnerships Program and Community Development Block Grant funds to promote fair housing throughout the county. The Brevard County HOME Consortium partners with Brevard County Space Coast Government Television to run two (2) public service advertisements entitled "Wanted Everywhere Else" (which ran 53 times in fiscal year 21/22) and "7 days in April" (which ran 88 times in fiscal year 21/22) for a total of 14 times. Community Housing Initiative conducted 2 Fair Housing Trainings within their First Time Homebuyers Education class in fiscal year 21/22. The Consortium is in the process of drafting their Affirmative Fair Housing Plan.

**Actions planned to enhance coordination between public and private housing and social service agencies**

The County and Cities will continue efforts to enhance coordination and partnerships between public and private housing, and social service agencies throughout Brevard County. These platforms are a great medium for the Consortium members to learn about issues facing the private housing market as well as those agencies that are providing services in the field. The County and the Consortium will continue this role and will build relationships with those organizations to understand needs and needed resources to meet needs.

**Discussion**

None

# Program Specific Requirements

**AP-90 Program Specific Requirements - 91.420, 91.220(l)(1,2,4)**

**Introduction**

See below the Program Specific Requirements.

**Community Development Block Grant Program (CDBG)**

**Reference 24 CFR 91.220(l)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

|  |  |
| --- | --- |
|  | |
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| **Total Program Income:** | **0** |

**Other CDBG Requirements**

|  |  |
| --- | --- |
|  | |
| 1. The amount of urgent need activities | 0 |

|  |  |
| --- | --- |
|  |  |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 70.00% |

**HOME Investment Partnership Program (HOME)**

**Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

N/A

1. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

See Attachment

1. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

See Attachment

1. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

N/A

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